



# Overview and Scrutiny Select Committee

Thursday, 28 March 2024 at 7.30 pm

Committee Room - Civic Centre

## Members of the Committee

Councillors: J Furey (Chair), N Prescott (Vice-Chair), A Balkan, T Burton, T Gates, L Gillham, A King, S Lewis and M Singh

In accordance with Standing Order 29.1, any Member of the Council may attend the meeting of this Committee, but may speak only with the permission of the Chairman of the Committee, if they are not a member of this Committee.

**(N.B PLEASE NOTE, THIS MEETING WILL COMMENCE UPON THE CONCLUSION OF THE CRIME AND DISORDER COMMITTEE MEETING WHICH COMMENCES AT 7.30.PM.)**

## AGENDA

- 1) Any report on the Agenda involving confidential information (as defined by section 100A(3) of the Local Government Act 1972) must be discussed in private. Any report involving exempt information (as defined by section 100I of the Local Government Act 1972), whether it appears in Part 1 or Part 2 below, may be discussed in private but only if the Committee so resolves.
- 2) The relevant 'background papers' are listed after each report in Part 1. Enquiries about any of the Agenda reports and background papers should be directed in the first instance to **Democratic Services, Democratic Services Section, Law and Governance Business Centre, Runnymede Civic Centre, Station Road, Addlestone (Tel: Direct Line: 01932 425623). (Email: Democratic.Services@runnymede.gov.uk).**
- 3) Agendas and Minutes are available on a subscription basis. For details, please contact [Democratic.Services@runnymede.gov.uk](mailto:Democratic.Services@runnymede.gov.uk) or 01932 425620. Agendas and Minutes for all the Council's Committees may also be viewed on [www.runnymede.gov.uk](http://www.runnymede.gov.uk).

4) In the unlikely event of an alarm sounding, members of the public should leave the building immediately, either using the staircase leading from the public gallery or following other instructions as appropriate.

5) Filming, Audio-Recording, Photography, Tweeting and Blogging of Meetings

Members of the public are permitted to film, audio record, take photographs or make use of social media (tweet/blog) at Council and Committee meetings provided that this does not disturb the business of the meeting. If you wish to film a particular meeting, please liaise with the Council Officer listed on the front of the Agenda prior to the start of the meeting so that the Chairman is aware and those attending the meeting can be made aware of any filming taking place.

Filming should be limited to the formal meeting area and not extend to those in the public seating area.

The Chairman will make the final decision on all matters of dispute in regard to the use of social media audio-recording, photography and filming in the Committee meeting.

**List of matters for consideration**

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**Part I**

**Matters in respect of which reports have been made available for public inspection**

1. **Notification of Changes to Committee Membership**
2. **Minutes** 4 - 6  
  
To confirm and sign, as a correct record, the minutes of the meeting of the Committee held on 1 February 2024.
3. **Apologies for Absence**
4. **Declarations of Interest**  
  
Members are invited to declare any disclosable pecuniary interests or other registrable and non-registrable interests in items on the agenda.
5. **Treasury Management Report - Q3 2023/24** 7 - 24
6. **Progress Towards Savings** To Follow
7. **Committee Work Programme**
  - a) **Grounds Maintenance** 25 - 26
  - b) **Houses in Multiple Occupation (HMOs)** 27 - 30

**Part II**

There are no exempt or confidential items on this agenda.

Runnymede Borough Council

Overview and Scrutiny Select Committee

Thursday, 1 February 2024 at 9.00 pm

Members of the Committee present: Councillors J Furey (Chair), A Balkan, T Burton, T Gates, L Gillham, S Lewis and S Ringham (In place of A King).

Members of the Committee absent: Councillors N Prescott (Vice-Chair) and M Singh.

In attendance: Councillors A Berardi, S Jenkins and S Williams.

**18 Notification of Changes to Committee Membership**

Cllr S. Ringham replaced Cllr A. King.

**19 Minutes**

The minutes of the meeting held on 13 December 2023 were confirmed and signed as a correct record.

**20 Apologies for Absence**

Apologies were received from Cllr N. Prescott and Cllr M. Singh.

**21 Declarations of Interest**

There were no declarations of interest.

**22 Treasury Management Strategy 2024/25**

The Corporate Head of Finance presented the Treasury Management report, which had already been reviewed and approved by Corporate Management Committee.

There were no proposed changes to either the borrowing or investment strategies from the previous year, instead changes to treasury management stemmed from The Levelling Up and Regeneration Act and proposed changes to MRP regulations.

Additionally, there was also an impact from the implementation of a new accounting standard for leases that would mean that all leased and right of use assets would be added to the capital programme and be shown as being financed by borrowing. This had been due to come into effect in 2018 and following several delays would now be operational from 1 April 2024. Work was ongoing to identify all contracts that contained embedded rights of use assets contained within them.

During the debate the Committee noted the level of uncertainty around much of the strategy that was down to external factors such as the impact of the non-statutory best value notice, and it was asked that the Committee was regularly updated as further information came to light. Councillors also asked for more context to be given to large-scale international incidents that had a knock-on effect on borrowing and interest rates to enable them to explain the impact to residents.

Resolved that –

Committee noted the content of the report and recommended that the Council approve the following:

- i) The proposed 2024/25 Treasury Management Strategy encompassing the Annual Investment Strategy.
- ii) The Prudential and Treasury Management Indicators for 2024/25.
- iii) The Authorised Limit for external borrowing by the Council in 2024/25, be set at £723,443,000 (this being the statutory limit determined under Section 3 (1) of the Local Government Act 2003).
- iv) The MRP Policy for 2024/25 as set out in paragraph 7.15.

## 23 **Work Programme – Houses in Multiple Occupation (HMOs)**

The Committee noted the response from Royal Holloway University to the questions provided since the previous Committee meeting. There was concern that student numbers and accommodation being in such a state of flux would lead to uncertainty and misplaced rumours.

It was agreed that any new strategy would have far-reaching consequences for the community and would be encouraging the university to engage at an early stage with the Council. Committee members would notify officers of further questions to be asked and it was agreed to provide a further invitation to representatives of Royal Holloway University to attend the next meeting of the Committee.

The existence of the Runnymede Group Forum was also discussed, which consisted of a wide range of bodies, however members felt it primarily consisted of a status update with minimal debate or discussion about issues. A request had been made to form a working group to enable more detailed discussion on issues.

The long-term prospect of an Article 4 Direction was discussed, and whilst planning officers had noted suggestions from the previous Committee meeting to inform the local plan review, there was no guarantee that it would form part of the council's planning policy and therefore might not be a long-term solution.

The Committee were advised of the requirement to provide an end product from the programme of work for the consideration of another body of the Council. Whilst recommendations would be finalised at the final committee meeting of the municipal year, a member expressed a desire to consider options around HMO licensing similar to other local authorities, in particular recommending the consideration of licensing all HMOs rather than those with 5+ occupants, as well as additional conditions to licenses around noise nuisance antisocial behaviour, garden maintenance, and refuse and rubbish.

Officers advised Committee that any such action would have resource implications, and the likely need to employ more private sector housing officers would have a knock-on effect elsewhere in the Council and would mean having to sacrifice another activity to ensure a balanced budget.

Officers were also keen to establish what the Committee wanted to achieve in order to consider whether there were different and more cost-effective ways of achieving it, with the upcoming bin allocation policy potentially dealing with waste issues cited as an example. Committee members were strongly encouraged to follow up with the Corporate Head of Environmental Services for her advice and for them to understand their options to empower them to make recommendations at the next Committee meeting.

Whilst it was acknowledged that increasing fees to cover the cost of administering an enhanced scheme would be costly for landlords and tenants, a member advised that in a dip sample of some 20 local authorities around the country Runnymede was currently charging the lowest amount.

The Committee would consider next steps ahead of the next Committee meeting, but the initial thoughts on some of the likely recommendations flowing out of this workstream were as follows:

- Planning Committee to continue to consider the introduction of Article 4 direction.
- Environment & Sustainability Committee to consider the extension of licensing HMOs beyond those already licensed.
- Environment & Sustainability Committee to consider implementing additional conditions on HMO licenses similar to that of other local authorities.
- Environment & Sustainability/Community Services Committee to be asked to consider encouraging the Runnymede Group Forum to alter the way it operates to facilitate greater debate.

Subject to the agreement of final recommendations, the relevant Committee(s) would be asked to consider those recommendations in the new municipal year.

#### 24 **Work Programme - Grounds Maintenance**

The Committee noted the evidence heard at the previous meeting and felt satisfied that improvements in the service had been made. The Corporate Head of Environmental Services was asked to provide information relating to quarterly complaints to the next meeting to provide comfort that the volume of complaints had significantly reduced.

#### 25 **Work Programme - Building Maintenance**

The Committee noted that a recent Corporate Management Committee report was approved for a consultant to undertake a survey of the Civic Centre's fabric and components to establish what works would be required to ensure that the building was both fit for purpose and statutorily compliant.

No works to the Civic Centre would commence until a full report outlining estimated cost and details of works had been received by the appointed consultant. The report would also advise on the procurement route to market.

It was noted that no capital items had been spent on the Civic Centre since the building's completion, and it was further noted that planned and reactive budgets remain in place. The committee agreed to monitor the outcome of this project and would exercise their call-in powers should it be deemed necessary. This would conclude this particular workstream in the meantime.

(The meeting ended at 10.27 pm.)

Chair

<b>Report title</b>	<b>Treasury Management Report – Q3 2023/24</b>
<b>Report author</b>	Aidar Ismailov – Senior Accountant
<b>Department</b>	Financial Services
<b>Exempt?</b>	No
<b>Exemption type</b>	Not applicable
<b>Reasons for exemption</b>	Not applicable

**Purpose of report:**  
For information

**Synopsis of report:**

**This is the report on Council’s treasury management activity and performance in quarter ended 31 December 2023 focusing on financing and liquidity, cash management and risk management.**

**The report also reflects on the review of Council’s treasury and investment strategies, along with prudential indicators, and compliance with the limits set for 2023/24.**

## 1. Background Information

- 1.1. The Council’s treasury management activity is underpinned by CIPFA’s (Chartered Institute of Public Finance and Accountancy) Code of Practice on Treasury Management (“the Code”), and the CIPFA Prudential Code for Capital Finance in Local Authorities (“the Prudential Code”). These require local authorities to produce annually Prudential Indicators and a Treasury Management Strategy Statement on the likely financing and investment activity. From 2023/24, the Code also recommends that members are informed of treasury management activities quarterly.
- 1.2. The Council’s Treasury Management Strategy for 2023/24 was approved at Full Council on 09 February 2023. This report sets out the Council’s performance against the criteria in this report in the quarter ended 31 December 2023.
- 1.3. Treasury management is defined as: “The management of the local authority’s borrowing, investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.”
- 1.4. No treasury management activity is without risk; The Council regards the successful identification, monitoring and control of risk to be the prime criteria by which the effectiveness of its treasury management activities will be measured. Accordingly, the analysis and reporting of treasury management activities focuses on their risk implications for the organisation, and any financial instruments entered into to manage these risks.

1.5. The regulatory environment places responsibility on members for the review and scrutiny of treasury management policy and activities. This report, therefore, provides details of the treasury activities and highlights compliance with the Council's policies previously approved by the members.

1.6. This report was presented to the Corporate Management Committee on 21 March.

## **2. Prudential and Treasury Indicators and Compliance**

2.1. In compliance with the requirements of the Code this report provides members with a summary report of the treasury management activity during the quarter ended 31 December 2023 of the 2023/24 financial year ("Q3 2023/24"). Officers herewith confirm that during Q3 2023/24, the Council complied with all its legislative and regulatory requirements and its Treasury Management Strategy Statement and Treasury Management Practices.

2.2. There are no proposed changes to the current Treasury Management Strategy.

2.3. During the third quarter of the year the Council operated within the treasury and prudential indicators set out in the Council's Treasury Management Strategy and in compliance with the Council's Treasury Management Practices and a prudent approach was taken in relation to all investment activity with priority being given to security and liquidity over yield.

2.4. A full set of prudential and treasury indicators for Q3 2023/24 are set out in Appendix A

## **3. Risk management**

3.1. The Council aims to achieve the optimum return (yield) on its investments commensurate with proper levels of security and liquidity. The Treasury Management Strategy Statement ("TMSS") for 2023/24, which includes the Annual Investment Strategy, sets out the Council's investment priorities as being:

### Credit risk

Counterparty credit quality is assessed and monitored with reference to credit ratings including a minimum sovereign credit rating and Credit Default Swap (CDS) overlay information.

### Liquidity risk

In keeping with the DLUHC Guidance on Investments, the Council maintains a sufficient level of liquidity using Money Market Funds and call accounts.

### Yield

The Council seeks to optimise returns commensurate with its objectives of security and liquidity.

## **4. Economic update**

4.1. In line with regulations Appendix B sets out the economic context within which our treasury operations were working in during the period covered by this report. This economic update was provided by the Council's Treasury Advisors, LINK Group and reflects the market position in early January 2024.

## **5. Borrowing Activity in Q3 2023/24**

5.1. The Council's underlying need to borrow for capital expenditure is termed the Capital Financing Requirement ("CFR"). This figure is a gauge of the Council's indebtedness. The CFR results from the capital activity of the Council and resources used to pay for the capital

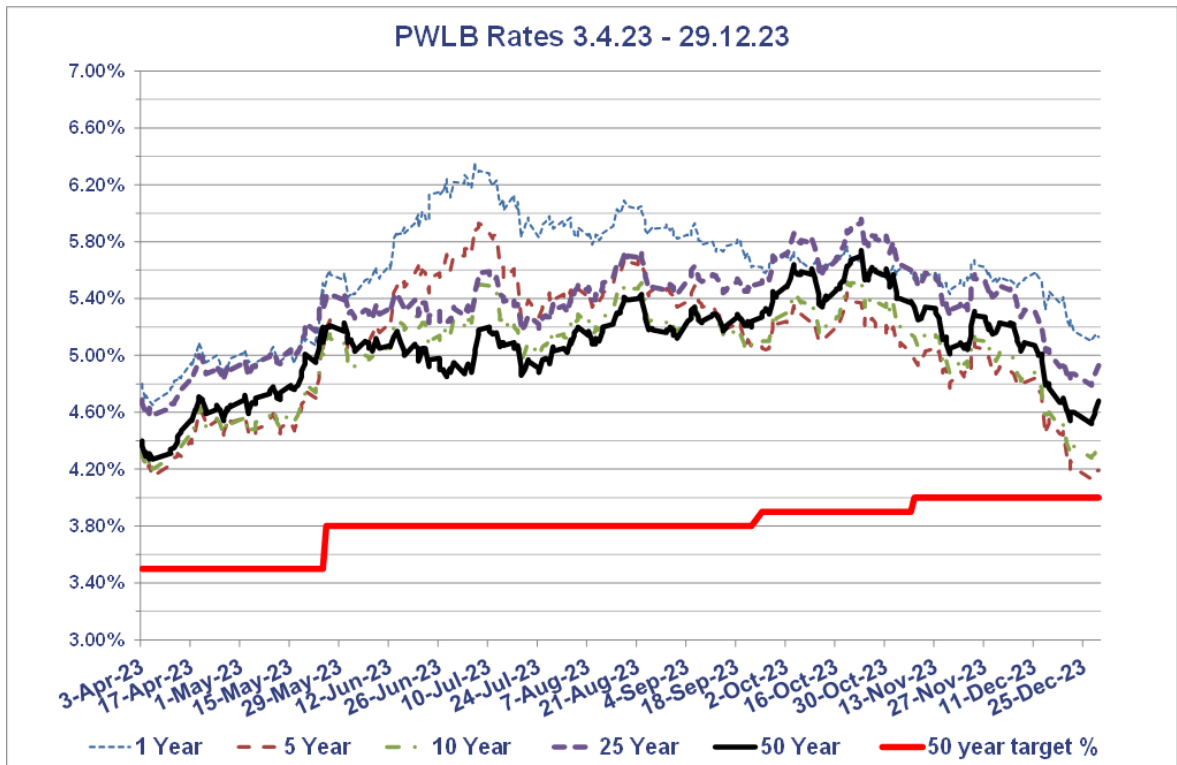


spend. It represents the Q3 2023/24 unfinanced capital expenditure, and prior period's net or unfinanced capital expenditure which has not yet been paid for by revenue or other resources. The Council's current CFR is £702.5m.

- 5.2. Part of the Council's treasury activities is to monitor cash position and organise financing against the borrowing needs. Financing sourced through combination of external borrowing from external bodies, such as the Government, through the Public Works Loan Board ("PWLB"), or the money markets, or utilising temporary cash resources within the Council.
- 5.3. No new borrowing was undertaken during Q3 2023/24 meaning that the Council continued to maintain an under-borrowed position. This meant that the capital borrowing need, the CFR, was not fully funded with loan debt, as cash supporting the Council's reserves, balances and cash flow was used as an interim measure in the sharply rising interest rates environment and the period of low capital spend.
- 5.4. Table 1 sets out the borrowing activity in the nine months of 2023/24:

<b>Table 1 – Borrowing activity YTD Q3 2023/24</b>				
	Balance 31 Mar 2023 £'000	New borrowing £'000	Borrowings repaid £'000	Balance 31 Dec 2023 £'000
HRA – PWLB	100,000	0	0	100,000
General Fund - PWLB	499,000	0	10,000	489,000
General Fund – Other	44,181	0	5,566	38,615
	<b>643,181</b>	<b>0</b>	<b>15,566</b>	<b>627,615</b>

- 5.5. A full list of Council borrowings held as of 31 December 2023 is set out in Appendix C
- 5.6. PWLB rates are based on gilt (UK Government bonds) yields through HM Treasury determining a specified margin to add to gilt yields. The main influences on gilt yields are Bank Rate, inflation expectations and movements in US treasury yields.
- 5.7. Gilt yields have endured a volatile first nine months of 2023/24 with yields rising significantly on the back of inflation concerns in H1 before retracting much of those increases in Q3. The market now anticipates rate cuts by H2 2024, which is reflective of market confidence in inflation falling back in a similar manner to that already seen in the US and the Euro-zone.
- 5.8. The actual PWLB rates during the nine months of 2023/24 were as follows:



- 5.9. The Department for Levelling Up, Housing and Communities (DLUHC) has policy responsibility for the Prudential Framework under which local authorities borrow and invest. In October 2023, the Government introduced The Levelling Up and Regeneration Act (“LURA”), which includes new provisions that expand the government’s statutory powers to directly tackle excessive risk within local government capital system. A local authority comes into scope of the new powers when a ‘trigger point’ is breached with respect to any of the four capital risk metrics as set out in the LURA.
- 5.10. Further explanation on the consequences of the LURA were explored in the Treasury and Capital Strategies approved by the Corporate Management Committee in January. At the time of writing, no further clarifications have been received on the trigger points, calculations or proposed sanctions.

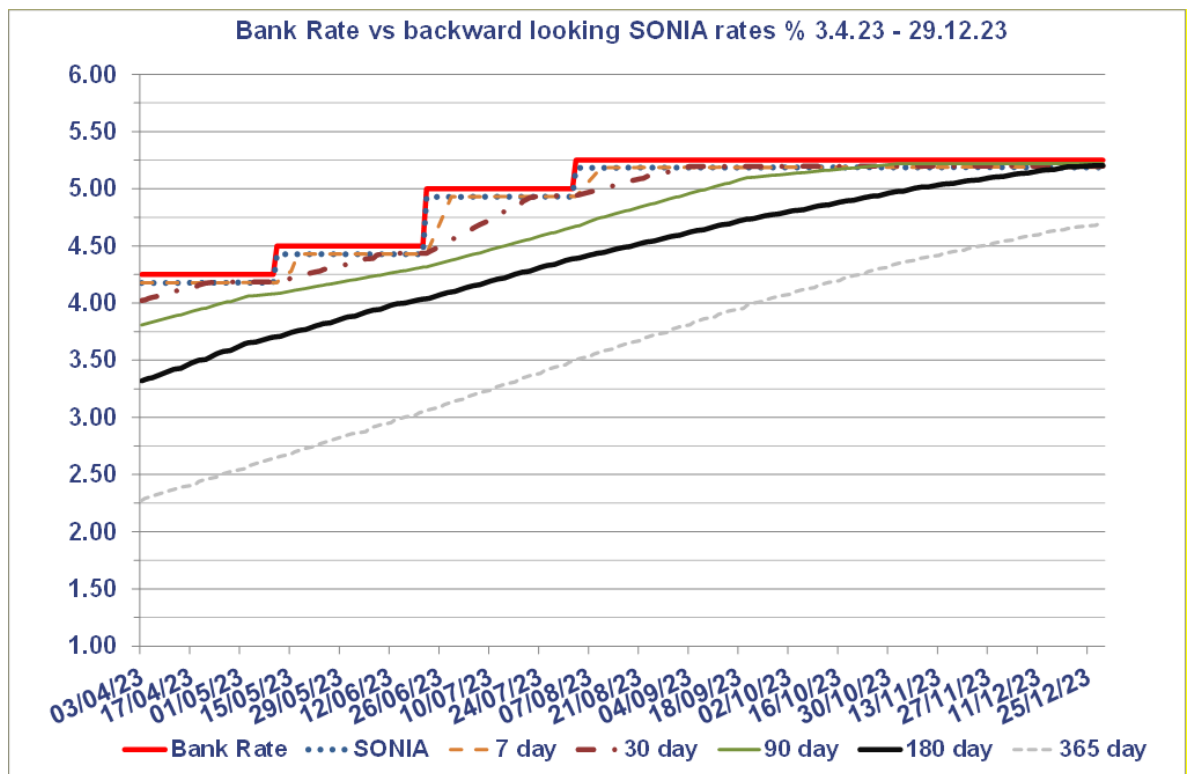
**6. Interest rates**

- 6.1. At its 14th December 2023 meeting, the Bank of England’s Monetary Policy Committee (MPC) kept rates on hold for the third time in a row, pushing back against the prospect of near-term interest rate cuts. The vote in favour of keeping rates on hold was 6-3.
- 6.2. LINK now expects Bank Rate to be cut to 4.25% by the end of 2024 (4.5% previously) and 3% by the end of 2025. The low point of the interest rate cycle is also expected to be 3%.
- 6.3. LINK’s forecast for interest rates previously reflected a view that the MPC would be keen to further demonstrate its anti-inflation credentials by keeping Bank Rate at 5.25% until at least H2 2024. Currently, the rate cuts are expected to start when both the CPI inflation and wage/employment data are supportive of such a move, and when there is a likelihood of the overall economy enduring at least a slowdown or mild recession over the coming months (although most recent GDP releases have surprised with their on-going robustness).

- 6.4. Naturally, timing on this matter will remain one of fine judgment: cut too soon, and inflationary pressures may well build up further; cut too late and any downturn or recession may be prolonged.
- 6.5. In the upcoming months, LINK's forecasts will be guided not only by economic data releases and clarifications from the MPC over its monetary policies and the Government over its fiscal policies, but also international factors such as policy development in the US and Europe, the provision of fresh support packages to support the faltering recovery in China as well as the on-going conflict between Russia and Ukraine, and Gaza and Israel.
- 6.6. While the Council continues to take a cautious approach to investing, it is also fully appreciative of changes to regulatory requirements for financial institutions in terms of additional capital and liquidity that came about in the aftermath of the financial crisis. These requirements have provided a far stronger basis for financial institutions, with annual stress tests by regulators evidencing how institutions are now far more able to cope with extreme stressed market and economic conditions.
- 6.7. Investment balances have been kept to a minimum through the agreed strategy of using reserves and balances to support internal borrowing, rather than borrowing externally from the financial markets. External borrowing would have incurred an additional cost, due to the differential between borrowing and investment rates. This also provides benefits of reducing counterparty risk exposure, by fewer investments in the financial markets.

Interest rate benchmark

- 6.8. The Council uses the Sterling Overnight Index Average ("SONIA") as a benchmark interest rate. This is published daily and measures the cost of overnight borrowing on a backward-looking basis.
- 6.9. The SONIA (backward-looking) rates during the nine months of 2023/24 were as follows:



FINANCIAL YEAR TO QUARTER ENDED 29/12/2023							
	Bank Rate	SONIA	7 day	30 day	90 day	180 day	365 day
High	5.25	5.19	5.19	5.20	5.22	5.20	4.70
High Date	03/08/2023	24/11/2023	27/11/2023	12/12/2023	22/12/2023	29/12/2023	29/12/2023
Low	4.25	4.18	4.18	4.02	3.81	3.32	2.27
Low Date	03/04/2023	04/04/2023	11/04/2023	03/04/2023	03/04/2023	03/04/2023	03/04/2023
Average	4.95	4.89	4.88	4.84	4.71	4.43	3.60
Spread	1.00	1.01	1.01	1.18	1.41	1.88	2.43

- 6.10. The Council's actual interest rate performance during three quarters of 2023/24 was 4.80 which compares favourably with the average SONIA rates as can be seen in the above table.
- 6.11. The Council's Treasury Management Strategy sets out a lower rate of interest for the Housing Revenue Account based on the risk-free nature of the account. This lower rate is achieved by deducting the credit risk margin from the actual rate achieved by the Council. The resulting interest rate<sup>1</sup> applicable to the HRA during three quarters of 2023/24 was 4.71%.

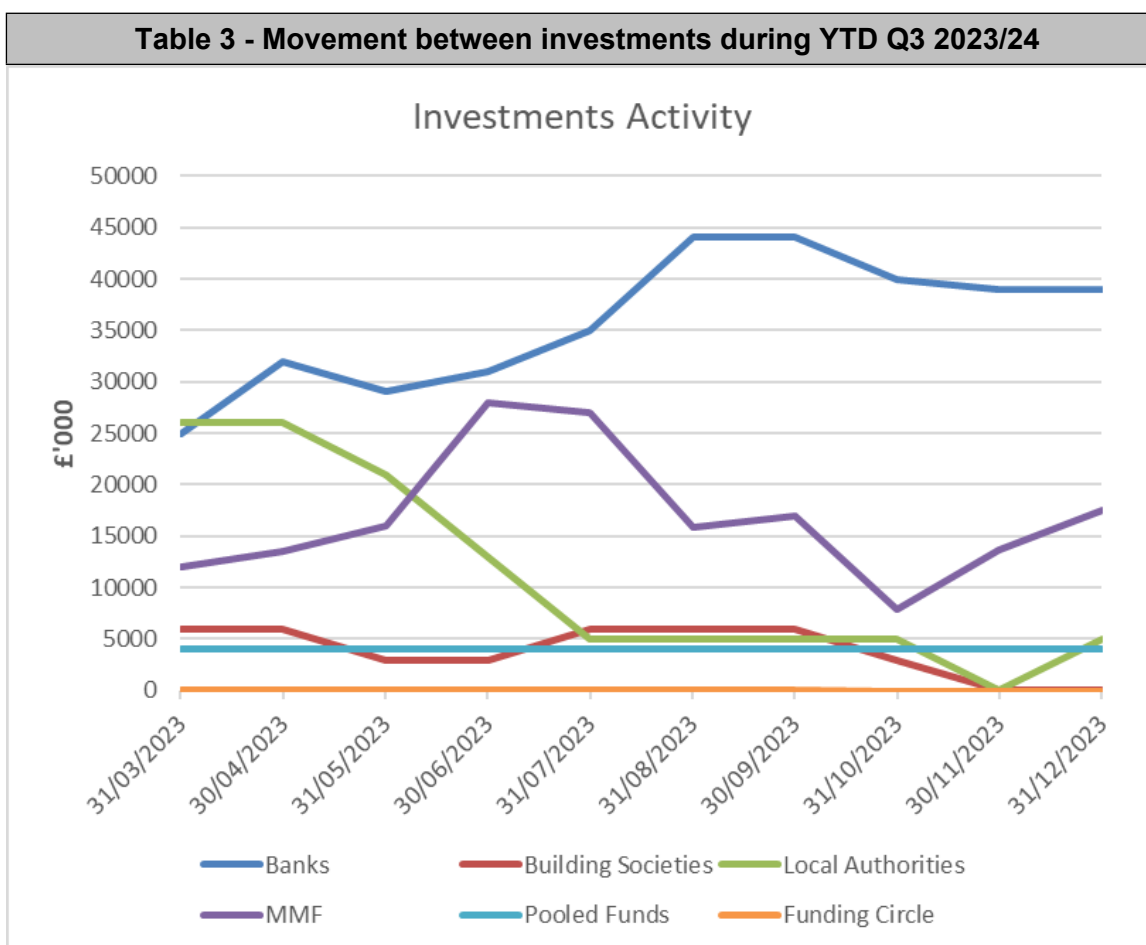
## 7. Investments in Q3 2023/24

- 7.1. The Council's investment policy is governed by DLUHC investment guidance and is reflected in the Annual Investment Strategy approved by the Council each year. This policy sets out the approach for choosing investment counterparties and is based on credit ratings provided by the three main credit rating agencies, supplemented by additional market data, (such as rating outlooks, credit default swaps, bank share prices etc.). The investment activity during the three quarters of financial year of 2023/24 conformed to the approved strategy, and the Council had no liquidity difficulties.
- 7.2. Investments of £65.5million were held by the Council as of 31 December 2023 with investment turnover principally driven by the availability of counterparties that meet the criteria set out in the Annual Investment Strategy. Table 3 below summarises investment activity during the three quarters of the year, split between the sectors of the counterparties that the funds were invested with.

Table 2 - Investment activity in YTD Q3 2023/24				
	Balance 31 Mar 2023	New Investments	Investments Recalled	Balance 31 Dec 2023
	£000	£000	£000	£000
<b>Specified Investments</b>				
Banking sector	25,000	75,000	61,000	39,000
Building societies	6,000	9,000	15,000	0
Local Authorities	26,000	13,000	34,000	5,000
Money Market Funds	12,000	124,500	119,000	17,500
<b>Unspecified Investments</b>				
Pooled Funds & Investment Schemes	4,000	0	0	4,000
Funding Circle	42	0	19	23
	<b>73,042</b>	<b>221,500</b>	<b>229,019</b>	<b>65,523</b>

<sup>1</sup> The applicable rate benchmark for a risk-free rate being the average 90-day backward looking SONIA

- 7.3. Aside from the parameters set in the Annual Investment Strategy, the main factors that determine the amount of investment income are the level of interest rates, cash flow and the level of reserves and balances. The impact of capital cash flows – receipts from sales and timing of capital projects – also has a significant impact on cash flows.
- 7.4. As discussed in previous reports, the Funding Circle balance is slowly being wound down as loans mature following the decision of the company to close reinvestments for retail customers for which the Council is one.
- 7.5. The monthly movement in balances between these categories during the nine months of 2023/24 is set out in Table 4 below and reflects the available counterparties and investment rates at that time.



- 7.6. The Council invests in two Pooled Funds (operated by CCLA (Churches, Charities and Local Authorities) Investment Management Limited). These allow the Council to diversify into asset classes other than cash without the need to own and manage the underlying investments. Investments in these funds are long term in nature and over long-term horizons they provide investors with relatively strong levels of interest (in the form of dividends). However, the capital values of these assets can be subject to large fluctuations (both up and down) over relatively short time frames. The movement of the Council’s two CCLA pooled funds is as follows:

<b>Table 4 – Pooled Funds YTD Q3 2023/24</b>				
	<b>Original Investment £'000</b>	<b>Value 31 Mar 2023 £'000</b>	<b>Value 31 Dec 2023 £'000</b>	<b>Annualised Return %</b>
CCLA Property Fund	2,000	2,263	2,190	5.56
CCLA Diversified Income Fund	2,000	1,895	1,976	3.45

The differences between the Original Sums invested and the Values on 31 December 2023 are held on the Council's Balance Sheet in the Pooled Investments Adjustment Account.

7.7. CCLA have proposed to merge CCLA Diversified Income Fund with a new fund, the CCLA Better World Cautious Fund, on 16 February 2024. This change is effectively meant to open the investment strategy to a wider customer base (by reducing minimum size of investment ticket). The new fund will continue to invest globally under the same management, albeit with enhanced ESG investment policy and using formal KPI for the expected minimum return of CPI+2% per annum over any 5-year period. The new fund structure will also allow for more streamlined tax compliance and administration for the foreign tax credits.

7.8. A full list of Council's investments held as of 31 December 2023 is set out in Appendix D.

## **8. Non-treasury Investments**

8.1. The Prudential Code, TM Code and DLUHC regulations include guidance on what is termed "non-treasury" investments. These are predominantly investments for commercial return such as:

- commercial loans to companies and other organisations, and
- holding property for a financial return (investment property).

The Council owns a significant investment property portfolio which is now managed through its developing Asset Management Strategy and provided loans to its wholly owned companies and local community groups.

### Commercial Loans

8.2. The Council has funded its three wholly owned companies via Loan Facilities (that have been approved by the Full Council at rates set in accordance with the competition rules) which enabled them to buy some of the properties resulting from the Council's regeneration schemes. There are no plans in the current Capital Programme to increase investments in these areas. The table below sets out the list of loan facilities and movements in their balances in the three quarters of 2023-24.

<b>Table 5 –Loans to Runnymede Companies YTD Q3 2023/24</b>				
	<b>Balance 31 Mar 2023 £'000</b>	<b>YTD 2023/24 Movement £'000</b>	<b>Balance 31 Dec 2023 £'000</b>	<b>Interest Rate %</b>
Dev-t Loans - Addlestone One	25,326		25,326	5.04
Dev-t Loans – Magna Square	11,838		11,838	4.22
Dev-t Loans - Other	1,000		1,000	4.86
Working Capital Loans	445		445	7.54
Working Capital Loans	300		300	7.36
Working Capital Loans	2,100	400	2,500	7.40
<b>Totals</b>	<b>41,009</b>	<b>400</b>	<b>41,409</b>	

- 8.3. The Working Capital Loan Facilities approved in October 2020 allowed a sum of £3m available to draw down as required. Of this amount £500,000 is still available to drawdown as of 31 Dec 2023. It is anticipated that this will be required before the end of this financial year.

#### Property performance measurement

- 8.4. To better describe the role the investment property portfolio plays in the Council's capital and revenue strategies a set of performance reporting measures were approved as part of both the Annual Asset Management Strategy and the Capital & Investment Strategy.
- 8.5. Appendix E sets out the key performance indicators in Q3 2023-24. These will be further developed during 2024-25 using benchmarking analysis relative to the broader market, based on frequent data via a subscription to MSCI Analytics. Work on uploading data to MSCI is currently being undertaken.

### **9. Legal Implications**

- 9.1. The powers for a local authority to borrow and invest are governed by the Local Government Act 2003 and associated Regulations. A local authority may borrow or invest for any purpose relevant to its functions, under any enactment, or for the purpose of the prudent management of its financial affairs. The Regulations also specify that authorities should have regard to the CIPFA Treasury Management Code, the Government Investments Guidance and the CIPFA Prudential Code for Capital Finance in Local Authorities when carrying out their treasury management functions.

### **10. Environmental/Sustainability/Biodiversity implications**

- 10.1. Ethical or Sustainable investing is becoming a more commonplace discussion within the wider investment community. There are currently a small, but growing number of financial institutions and fund managers promoting Environmental, Social and Governance (ESG) products however the types of products we can invest in are constrained to those set out in our Investment Strategy which is driven by investment guidance, both statutory and from CIPFA, making it clear that all investing must adopt SLY principles – security, liquidity and yield: ethical issues must play a subordinate role to those priorities.
- 10.2. The Council does not invest directly in any companies – other than our own - and our investments are primarily limited to investments with the banking sector and other authorities (term deposits etc) and investments in property (our investment properties).
- 10.3. The Council does have two pooled funds both managed by the CCLA and their approach to ESG can be found on their website: [Approach to ESG | CCLA](#).

### **11. Council Policy**

- 11.1. This is set out in the Treasury Management Policy Statement, the Annual Investment Strategy, and associated Practices and Schedules.
- 11.2. The Council's treasury management policy statement states:

“The Council regards the successful identification, monitoring and control of risk to be the prime criteria by which the effectiveness of its treasury management activities will be measured. Accordingly, the analysis and reporting of treasury management activities will

focus on their risk implications for the organisation, and any financial instruments entered into to manage these risks.”

- 11.3. It is the security of investments that has always been the main emphasis of our treasury strategy. In balancing risk against return, Officers continue to place emphasis on the control of risk over yield following investment guidance, both statutory and from CIPFA, which make it clear that all investing must adopt SLY principles – security, liquidity and yield in that order.

## **12. Risk Implications**

- 12.1. The risks associated with Treasury Management activities are set out in the Council’s Treasury Management Strategy approved in February 2023 and in the Councils Statement of Accounts.
- 12.2. The risks associated with Non-Treasury Investments are set out in the Council’s Capital and Investment Strategy approved in February 2023 and also in the Annual Asset Management Strategy.

## **13. Conclusions**

- 13.1. The first three quarters of 2023/24 continued the challenging investment environment with counterparty risk remaining our primary treasury management priority. The criteria in the Annual Investment Strategy are continuously reviewed to minimise risk as much as practicable whilst retaining the ability to invest with secure institutions.
- 13.2. During the quarter ended 31st December 2023, the Council has operated within the treasury and prudential indicators set out in the Council’s Treasury Management Strategy Statement for 2023/24. The Corporate Head of Finance reports that no difficulties are envisaged for the current or future years in complying with these indicators.
- 13.3. All treasury management operations have been conducted in full compliance with the Council's Treasury Management Practices.

## **14. Appendices**

- Appendix A - Treasury and Prudential Indicators 2023/24 as of 31 December 2023
- Appendix B – Economic update for the period
- Appendix C - Borrowings as of 31 December 2023
- Appendix D - Investments as of 31 December 2023
- Appendix E - Property Performance Indicators as of December 2023



**Treasury and Prudential Indicators 2023/24 as of 31 December 2023**

Treasury Indicators	2023/24 Budget (Year End) £'000	31.12.23 Actual £'000
Authorised limit for external debt	700,613	700,613
Operational boundary for external debt	675,613	675,613
Gross external debt	650,613	627,615
Investments	53,756	65,523
Net borrowing	596,857	562,092
<b>Maturity structure of fixed rate borrowing - upper and lower limits</b>		
Under 12 months	25%	1.69%
12 months to 2 years	25%	1.69%
2 years to 5 years	25%	5.14%
5 years to 10 years	50%	10.75%
10 years and above	100%	80.74%
<b>Upper limit for principal sums invested over 365 days (split by financial years beyond current year end):</b>		
Year 1	5,000	0

**The Operational Boundary** – This is the limit beyond which external debt is not normally expected to exceed. In most cases, this would be a similar figure to the CFR, but may be lower or higher depending on the levels of actual debt.

**The authorised limit for external borrowing.** – A further key prudential indicator represents a control on the maximum level of borrowing. This represents a limit beyond which external debt is prohibited, and this limit needs to be set or revised by the Full Council. It reflects the level of external debt which, while not desired, could be afforded in the short term, but is not sustainable in the longer term. This is the statutory limit determined under Section 3(1) of the Local Government Act 2003. The Government retains an option to control either the total of all Councils' plans, or those of a specific Council, although this power has not yet been exercised.

This limit includes a “cushion” to allow for the non-repayment of any borrowing at the required time and headroom for rescheduling of debts (i.e. borrowing new money in advance of repayment of existing). This was not required during the quarter.

**Maturity structure of fixed interest rate borrowing (Upper Limit)** As the Council does not borrow at variable rates of interest, the upper limit on this type of debt will always be nil, therefore no table has been produced for variable interest rate borrowing.

**Investment Treasury Indicator and Limit** - total principal funds invested for greater than 365 days. These limits are set with regard to the Council's liquidity requirements and to reduce the need for early sale of an investment and are based on the availability of funds after each year-end.

There were no investments made for a period of greater than 365 days as of 31 December 2023.

Prudential Indicators	2023/24 Budget £'000	31.12.23 Actual £'000
Capital expenditure – Original	46,479	9,153
Capital expenditure – Revised	26,575	
<b>Capital Financing Requirement (CFR)</b>	703,066	702,545
<b>In-year borrowing requirement</b>	7,603	0
<b>Anticipated year end Internal (under) borrowing</b>	52,453	74,930

**Capital Expenditure** – This prudential indicator is a summary of the Council's capital expenditure plans, and financing requirements. Any shortfall of resources results in a funding borrowing need.

**The Council's borrowing need (the Capital Financing Requirement)** - The Council's Capital Financing Requirement (CFR), is simply the total historic outstanding capital expenditure which has not yet been paid for from either revenue or capital resources. It is essentially a measure of the Council's underlying borrowing need. Any capital expenditure, which has not immediately been paid for, will increase the CFR.

The CFR does not increase indefinitely, as the Minimum Revenue Provision (MRP) is a statutory annual revenue charge which broadly reduces the borrowing need in line with each asset's life and so charges the economic consumption of capital assets as they are used.

The CFR includes any other long-term liabilities (e.g. PFI schemes, finance leases). Whilst these increase the CFR, and therefore the Council's borrowing requirement, these types of schemes include a borrowing facility and so the Council is not required to separately borrow for these schemes. The Council currently has no such schemes.

**In-year borrowing requirement** for non-financial investments is any capital expenditure that has not been financed in the year.

## ECONOMIC UPDATE

1. The third quarter of 2023/24 saw:
  - a 0.3% month on month decline in real Gross Domestic Product (GDP) in October, potentially partly due to unseasonably wet weather, but also due to the ongoing drag from higher interest rates. Growth for the second quarter, ending 30th September, was revised downwards to -0.1% and growth on an annual basis was also revised downwards, to 0.3%;
  - a sharp fall in wage growth, with the headline 3-month year on year rate declining from 8.0% in September to 7.2% in October, although the Office for National Statistics' "experimental" rate of unemployment has remained low at 4.2%;
  - Consumer Price Index (CPI) inflation continuing on its downward trajectory, from 8.7% in April to 4.6% in October, then again to 3.9% in November;
  - Core CPI inflation decreasing from April and May's 31 years' high of 7.1% to 5.1% in November, the lowest rate since January 2022;
  - The Bank of England holding rates at 5.25% in November and December;
  - a steady fall in 10-year gilt yields as investors revised their interest rate expectations lower.
2. The revision of GDP data in Q2 to a 0.1% q/q fall may mean the mildest of mild recessions has begun. Indeed, real GDP in October fell 0.3% m/m which does suggest that the economy may stagnate again in Q3. The weakness in October may partly be due to the unseasonably wet weather. That said, as the weakness was broad based it may also be the case that the ongoing drag from higher interest rates is more than offsetting any boost from the rise in real wages.
3. However, the rise in the flash composite activity Purchasing Managers Index (PMI), from 50.7 in November to 51.7 in December, did increase the chances of the economy avoiding a contraction in Q3. The improvement was entirely driven by the increase in the services activity balance from 50.9 to 52.7. (Scores above 50 point to expansion in the economy, although only tepid in this instance.) The press release noted that this was primarily driven by a revival in consumer demand in the technological and financial services sectors. This chimes with the further improvement in consumer confidence in December (from -24 to -22 in the GfK measure). The services PMI is now consistent with non-retail services output growing by 0.5% q/q in Q3, but this is in stark contrast to the manufacturing sector where the output balance slumped from 49.2 to 45.9 and, at face value, the output balance is consistent with a 1.5% q/q fall in manufacturing output in Q3.
4. The 0.3% month on month fall in retail sales volumes in October means that after contracting by 1.0% quarter on quarter (which was downwardly revised from -0.8% quarter on quarter) in Q2, retail activity remained weak at the start of Q3. That suggests higher interest rates are taking a bigger toll on real consumer spending.
5. Higher interest rates have filtered through the financial channels and weakened the housing market but, overall, it remains surprisingly resilient with only marginal falls showing year on year on the Halifax (-1%) and Nationwide (-1.8%) indices. However, the full weakness in real consumer spending and real business investment has yet to come as currently it is estimated that around two thirds to a half of the impact of higher interest rates on household interest payments has yet to be felt.

6. Overall, we expect real GDP growth to remain subdued throughout 2024 as the drag from higher interest rates is protracted but a fading of the cost-of-living crisis and interest rate cuts in the second half of 2024 will support a recovery in GDP growth in 2025.
7. The labour market remains tight by historical standards, but the sharp fall in wage growth seen in October will reinforce the growing belief in markets that interest rates will be cut mid-2024. Wage growth eased in October much faster than the consensus expected. Total earnings fell by 1.6% month on month, which meant the headline 3-month year on year rate eased from 8.0% in September to 7.2% in October. This news will be welcomed by the Bank of England. Indeed, the timelier three-month annualised rate of average earnings growth fell from +2.4% to -1.2%. Excluding bonuses, it fell from 5.3% to 2.0%. Furthermore, one of the Bank's key barometers of inflation persistence, regular private sector pay growth, dropped from 7.9% 3-month year on year to 7.3%, which leaves it comfortably on track to fall to 7.2% by December, as predicted by the Bank in November.
8. The fall in wage growth occurred despite labour demand being stronger in October than expected. The three-month change in employment eased only a touch from +52,000 in September to +50,000 in October. But resilient labour demand was offset by a further 63,000 rise in the supply of workers in the three months to October. That meant labour supply exceeded its pre-pandemic level for the first time, and the unemployment rate remained at 4.2% in October. In the three months to November, the number of job vacancies fell for the 17th month in a row, from around 959,000 in October to around 949,000. That has reduced the vacancy to unemployment ratio as demand for labour eases relative to supply, which may support a further easing in wage growth in the coming months.
9. CPI inflation fell from 6.7% in September to 4.6% in October, and then again to 3.9% in November. Both these falls were bigger than expected and there are clear signs of easing in domestic inflationary pressures. The fall in core CPI inflation from 5.7% to 5.1% in November was bigger than expected (consensus forecast 5.6%). That's the lowest rate since January 2022. Some of the decline in core inflation was due to the global influence of core goods inflation, which slowed from 4.3% to 3.3%. But some of it was due to services inflation falling from 6.6% to 6.3%. The Bank views the latter as a key barometer of the persistence of inflation and it came in further below the Bank's forecast of 6.9% in its November Monetary Policy Report. This will give the Bank more confidence that services inflation is now on a firmly downward path.
10. The Bank of England sprung no surprises with its December monetary policy committee (MPC) meeting, leaving interest rates at 5.25% for the third time in a row and pushing back against the prospect of near-term interest rate cuts. The Bank continued to sound hawkish, with the MPC maintaining its tightening bias saying that "further tightening in monetary policy would be required if there were evidence of more persistent inflationary pressures". And it stuck to the familiar script, saying that policy will be "sufficiently restrictive for sufficiently long" and that "monetary policy is likely to need to be restrictive for an extended period of time". In other words, the message is that the MPC is not yet willing to endorse investors' expectations that rates will be cut as soon as May 2024.
11. Looking ahead, the colleagues at Capital Economics forecast that the recent downward trends in CPI and core inflation will stall over the next few months before starting to decline more decisively again in February. That explains why we think the Bank of England won't feel comfortable cutting interest rates until H2 2024.
12. The fall in UK market interest rate expectations in December has driven most of the decline in 10-year gilt yields, which have fallen in line with 10-year US Treasury and euro-zone yields. 10-year gilt yields have fallen from 4.68% in October 2023 to around 3.70% at the time of writing, with further declines likely if the falling inflation story is maintained.

13. Investors' growing expectations that the Fed will cut interest rates soon has led to an improvement in risk sentiment, which has boosted the pound and other risky assets. In addition, the rise in the pound, from \$1.21 in November to \$1.27 now, has also been supported by the recent relative decline in UK wholesale gas prices.
14. The further fall in 10-year real gilt yields in December has supported the recent rise in the FTSE 100. That said, the index remains 5% below its record high in February. This modest rise in equities appears to have been mostly driven by strong performances in the industrials and rate-sensitive technology sectors. But UK equities have continued to underperform US and euro-zone equities. The FTSE 100 has risen by 2.2% in December, while the S&P 500 has risen by 3.8%. This is partly due to lower energy prices, which have been a relatively bigger drag on the FTSE 100, due to the index's high concentration of energy companies.

### Borrowings as of 31 Dec 2023

	Principal Sum £'000	Original Term (Years)	Annual Interest £	MATURITY	%
<b>Housing Revenue Account</b>					
PWLB - 500495	10,000	15	301,000	28 Mar 2027	3.01%
PWLB - 500498	10,000	20	332,000	29 Mar 2032	3.32%
PWLB - 500500	10,000	20	332,000	29 Mar 2032	3.32%
PWLB - 500501	10,000	20	332,000	29 Mar 2032	3.32%
PWLB - 500493	10,000	25	344,000	27 Mar 2037	3.44%
PWLB - 500496	10,000	25	344,000	27 Mar 2037	3.44%
PWLB - 500503	10,000	25	344,000	27 Mar 2037	3.44%
PWLB - 500494	10,000	30	350,000	28 Mar 2042	3.50%
PWLB - 500497	10,000	30	350,000	28 Mar 2042	3.50%
PWLB - 500499	10,000	30	350,000	28 Mar 2042	3.50%
	<b>100,000</b>		<b>3,379,000</b>	<b>Average Rate:</b>	<b>3.38%</b>
<b>General Fund</b>					
PWLB - 507920	10,000	6	205,000	17 Oct 2024	2.05%
PWLB - 504312	10,000	10	256,000	17 Aug 2025	2.56%
PWLB - 506855	10,000	10	219,000	23 Jan 2028	2.19%
PWLB - 505012	4,000	12	86,400	08 Jun 2028	2.16%
PWLB - 144641	6,000	9	150,000	22 Dec 2028	2.50%
PWLB - 504520	15,000	15	414,000	04 Dec 2030	2.76%
PWLB - 176998	10,000	11	226,000	30 Mar 2031	2.26%
PWLB - 410351	10,000	11	167,000	28 Sep 2032	1.67%
PWLB - 505233	10,000	30	244,000	12 Jul 2046	2.44%
Phoenix Life Limited	38,615	40	1,125,858	02 May 2061	2.88%
PWLB - 505335	20,000	45	376,000	01 Sep 2061	1.88%
PWLB - 508328	10,000	43	247,000	31 Dec 2061	2.47%
PWLB - 508377	10,000	43	249,000	18 Jan 2062	2.49%
PWLB - 505968	15,000	45	351,000	04 Apr 2062	2.34%
PWLB - 505969	15,000	45	351,000	04 Apr 2062	2.34%
PWLB - 505972	20,000	46	470,000	05 Apr 2063	2.35%
PWLB - 505433	10,000	47	207,000	29 Sep 2063	2.07%
PWLB - 508192	10,000	45	243,000	12 Dec 2063	2.43%
PWLB - 508226	10,000	45	239,000	13 Dec 2063	2.39%
PWLB - 505434	14,000	48	289,800	29 Sep 2064	2.07%
PWLB - 505668	20,000	48	514,000	20 Jan 2065	2.57%
PWLB - 507420	40,000	47	980,000	29 May 2065	2.45%
PWLB - 507145	10,000	48	228,000	27 Mar 2066	2.28%
PWLB - 507416	40,000	48	984,000	25 May 2066	2.46%
PWLB - 505611	20,000	50	524,000	16 Dec 2066	2.62%
PWLB - 506991	10,000	50	240,000	05 Mar 2067	2.40%
PWLB - 507425	20,000	49	480,000	30 May 2067	2.40%
PWLB - 506125	10,000	50	230,000	12 Jun 2067	2.30%
PWLB - 506887	15,000	50	367,500	08 Feb 2068	2.45%
PWLB - 506888	15,000	50	367,500	08 Feb 2068	2.45%
PWLB - 507407	20,000	50	490,000	23 May 2068	2.45%
PWLB - 177081	40,000	50	932,000	30 Mar 2070	2.33%
PWLB - 434500	10,000	50	167,000	09 Nov 2071	1.67%
	<b>527,615</b>		<b>12,453,058</b>	<b>Average Rate:</b>	<b>2.36%</b>
<b>Total Borrowings</b>	<b>627,615</b>		<b>15,832,058</b>	<b>Annual Interest</b>	<b>2.52%</b>
	<b>£'000</b>				
Authorised Borrowing Limit 2022/23	700,613	(approved 09 Feb 2023 - Full Council)			
Borrowing to date	(627,615)				
<b>Authorised Borrowing remaining</b>	<b>72,998</b>				

Investments as of 31 Dec 2023					
	£'000		ORIGINAL TERM	MATURITY	%
<b>Banks</b>					
<u>Term Deposits</u>					
Sumitomo Mitsui Banking Corp (SMBC)	4,000		3 mth	04 Jan 2024	5.450
Overseas-Chinese Banking Corp (OCBC)	3,000		5 mth	08 Jan 2024	5.600
Handelsbanken	5,000		3 mth	17 Jan 2024	5.420
National Bank of Canada	1,000		6 mth	08 Feb 2024	5.620
Al Rayan Bank	5,000		6 mth	09 Feb 2024	5.410
Goldman Sachs International Bank	5,000		3 mth	13 Mar 2024	5.320
DBS Bank	1,000		4 mth	20 Mar 2024	5.440
National Bank of Kuwait	5,000		3 mth	28 Mar 2024	5.340
First Abu Dhabi Bank	1,000		6 mth	04 Apr 2024	5.610
Qatar National Bank	1,000		6 mth	05 Apr 2024	5.790
<u>Certificates of Deposit</u>					
Danske Bank A/S	1,000		4 mth	08 Jan 2024	5.740
Toronto Dominion Bank	2,000		1 yr	12 Apr 2024	5.100
Standard Chartered Bank	3,000		1 yr	12 Apr 2024	5.040
Skandinaviska Enskilda Banken (SEB)	2,000		1 yr	12 Apr 2024	5.040
<b>Total Banks</b>	<b>39,000</b>	<b>60%</b>			
<b>Building Societies</b>					
	-				
<b>Total Building Society</b>	<b>-</b>	<b>0%</b>	(50% Limit)		
<b>Local Authorities</b>					
PCC Hertfordshire	5,000		4 mth	17 Apr 2024	5.650
<b>Total Local Authorities</b>	<b>5,000</b>	<b>8%</b>			
<b>Money Market Funds</b>					
Aberdeen Liquidity Sterling Fund	-		***** On Call *****		Variable
Aviva Investors Sterling Liquidity Fund - Class 3	10,000		***** On Call *****		Variable
Insight Liquidity Fund PLC	7,500		***** On Call *****		Variable
<b>Total Money Market Funds</b>	<b>17,500</b>	<b>27%</b>			
<b>Pooled Funds &amp; Collective Investment Schemes</b>					
CCLA Property Fund	2,000		**** 3 mth settlement ****		Variable
CCLA Diversified Income Fund	2,000		**** 3 mth settlement ****		Variable
<b>Total Pooled Funds</b>	<b>4,000</b>	<b>6%</b>			
<b>Funding Circle</b>					
Lending to small and medium sized companies	23		**** up to 5 years ****		Variable
<b>Total Other Investments</b>	<b>23</b>	<b>0%</b>	(with the ability to sell loans)		
<b>Total Investments</b>	<b>65,523</b>				

**Investment Property Performance Indicators 2023/24 as of 31 December 2023****Revenue and Tenancy Management Performance**

The following indicators measure the revenue performance and tenancy management performance of the Council's investment Properties.

<b>KPI</b>	<b>Metric Description</b>	<b>YTD 31/12/2023 £</b>
<b>Investment Property budget variance</b>	Increased Income Increased Expenditure	216,000 (197,000)
	Net Surplus / (Deficit)	19,000

<b>KPI</b>	<b>Metric Description</b>	<b>YTD 31/12/2023</b>
<b>Income Return (Proportionality)</b>	Investment income as a percentage of all general fund income (excluding Taxation)	42%
<b>Investment Property Rent Arrears</b>	As a percentage of the total portfolio income – taken prior to Quarterly due dates	2.51%
<b>Vacancy Rates</b>	As a percentage of the total portfolio area in SQ FT	8%
<b>Tenant Retention</b>	Number of renewals completed, and tenant breaks not exercised	78%

**Capital & Treasury Performance**

<b>KPI</b>	<b>Metric Description</b>	<b>31 March 2023</b>
<b>Capital Values</b>	Difference in Capital Valuations annually. (March 2022 – March 2023)	- £24.8m
	Difference in Capital Valuations since purchase/construction	+ £13.3m
<b>Loan to Value ratio</b>	Amount of debt compared to the total asset value	97.5%
<b>Interest cover ratio</b>	The total net income from property investments compared to the total interest on associated borrowings	2.45 times
<b>Debt cover ratio</b>	The total net income from property investments compared to the total annual MRP and interest on associated borrowings	1.84 times
<b>Average return on investments</b>	Rental income divided by Capital Value	5.1%

There have been no changes to borrowing or interest payments during the first half of the year.



<b>Report title</b>	<b>Work Programme – Grounds Maintenance</b>
<b>Report author</b>	Andrew Finch
<b>Department</b>	Democratic Services
<b>Exempt?</b>	No

**Purpose of report:**

- **For information**

**Synopsis of report:**

At its meeting on 5 October 2023 the Overview & Scrutiny Committee decided upon its work plan for 2023/24.

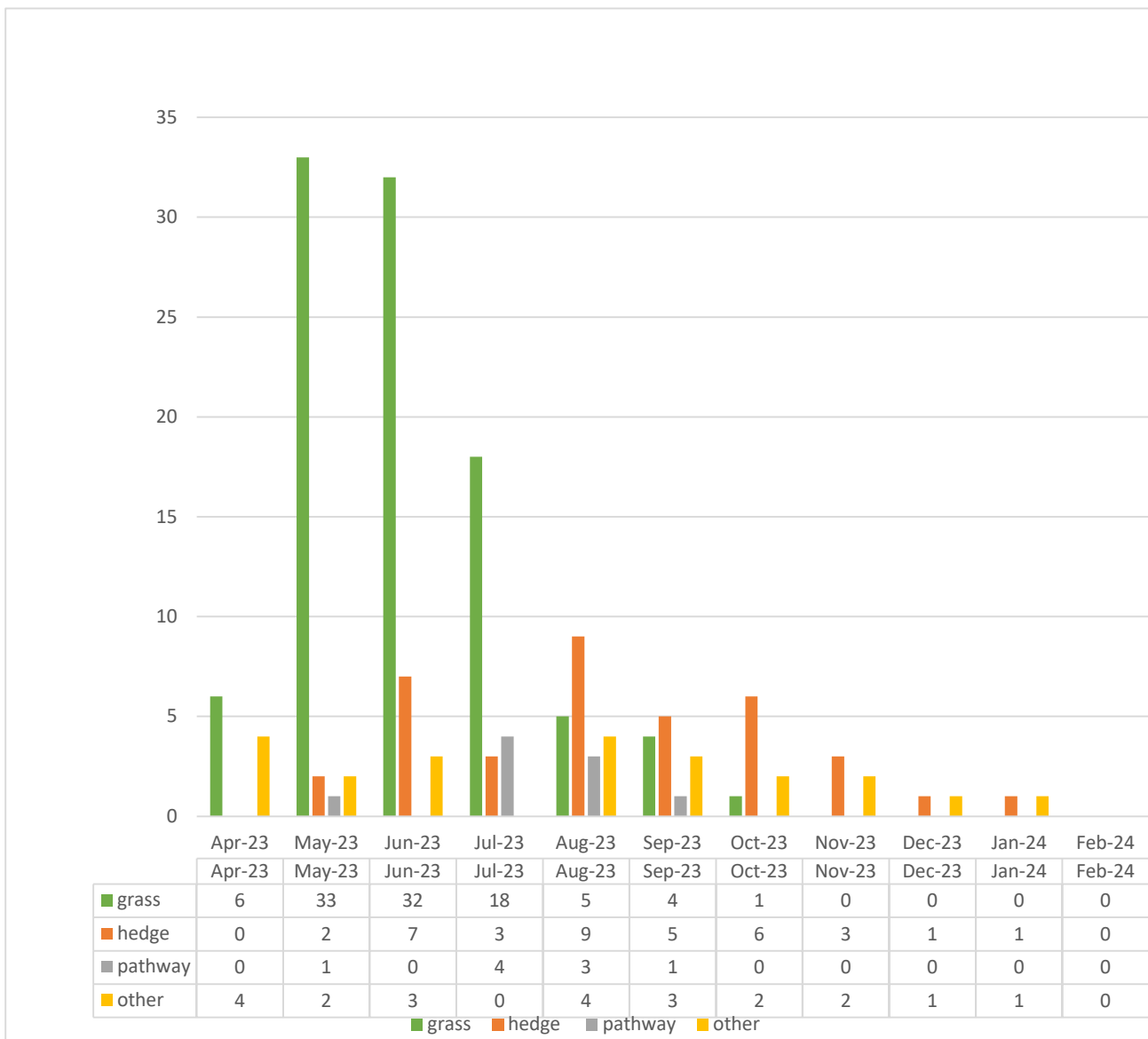
One of the topics of focus of the workplan was the operation of the new inhouse grounds maintenance service for the period October 2022 – summer 2023 and any lessons learned.

The committee received a briefing from the corporate head of environmental services at the meeting on 13 December 2023, and at the following meeting on 1 February 2024 a request was made to view the complaints figures for Grounds Maintenance to be satisfied that service levels had returned to normal.

The complaints figures can be found in appendix A.

Appendix A - Grounds Maintenance Complaints

Month	grass	hedge	pathway	other	Total
Apr-23	6	0	0	4	10
May-23	33	2	1	2	38
Jun-23	32	7	0	3	42
Jul-23	18	3	4	0	25
Aug-23	5	9	3	4	21
Sep-23	4	5	1	3	13
Oct-23	1	6	0	2	9
Nov-23	0	3	0	2	5
Dec-23	0	1	0	1	2
Jan-24	0	1	0	1	2
Feb-24	0	0	0	0	0
<b>Total</b>	<b>94</b>	<b>21</b>	<b>8</b>	<b>13</b>	<b>136</b>



<b>Report title</b>	<b>Work Programme – Houses in Multiple Occupation (HMOs)</b>
<b>Report author</b>	Andrew Finch
<b>Department</b>	Democratic Services
<b>Exempt?</b>	No

**Purpose of report:**

- **For information**

**Synopsis of report:**

At its meeting on 5 October 2023 the Overview & Scrutiny Committee decided upon its work plan for 2023/24.

One of the topics of focus of the workplan was Houses in Multiple Occupation (HMOs), in particular the regulatory regime and the policies which the Council currently operate.

The committee received a number of briefings and documents at its meeting on [13 December 2023](#), and further debated the information received at its meeting on [1 February 2024](#).

The response to questions posed to Royal Holloway University was noted at the meeting on 1 February 2024, and it was requested that a further invitation was sent to representatives of the university to invite them to this meeting. A copy of the invitation can be found at Appendix A. Royal Holloway opted to provide a written response, which can be found at Appendix B.

As this meeting is the final one of the municipal year, the committee is invited to conclude this particular workstream by making recommendations to the relevant committee(s).

## Appendix A

Cllr John Furey  
Chairman, Overview & Scrutiny Select Committee  
Runnymede Borough Council  
Civic Centre  
Station Road  
Addlestone  
KT15 2AH

Wednesday 14 February 2024

Dear Sarah and Tracy

Thank you for engaging with Runnymede Borough Council's Overview and Scrutiny Committee by providing answers to the Committee's questions on various aspects of Royal Holloway University.

The Committee met on 1 February 2024 and discussed your response in the overall context of the Committee's work programme on Houses in Multiple Occupation (HMOs). Whilst it was acknowledged that the university was currently in a state of flux around its new strategy, there was some concern there was the prospect of that uncertainty leading to rumours of misunderstanding with residents, and my councillor colleagues were keen to start conversations with the university at an early stage.

With that in mind, the Committee would like to extend an invitation to you to attend its next meeting, taking place at 7:30pm on Thursday 28 March 2024 at the Civic Centre, Station Road, Addlestone. It is anticipated that the item on HMOs will commence at around 8:30pm.

A list of questions that Committee members have come up with in light of your previous response is below, and this is likely to be the theme for any discussion. Alternatively, if you would prefer to provide a written response to the questions posed, please could these be emailed to [Andrew.Finch@runnymede.gov.uk](mailto:Andrew.Finch@runnymede.gov.uk) by Monday 18 March 2024.

### Questions

- How many students are registered to attend the Egham Campus and how many of them are likely to be commuting to the Egham Campus (The figures provided in recent response include student numbers for London, Bedford Square site, which might skew the figures to show higher percentage of public transport users)?
- What is the hypothesis for stating the current 39% of students who currently commute is likely to 'increase over the course of the next strategy'?
- Please clarify what 'engagement opportunities for the local community' will be offered regarding RH2030s or if this will only be through the Royal Holloway & Runnymede Forum meetings.
- Does RHUL have any aspiration to provide accommodation to 2<sup>nd</sup>, 3<sup>rd</sup>, 4<sup>th</sup> year and graduate students? Or is the expectation that these will be housed in privately operated purpose-built student accommodation and as private renters in the local community?

- Would the University consider providing potential new RHUL operated student accommodation further afield than Egham and Englefield Green with a shuttle transport system?

I look forward to hearing from you.

Yours sincerely



Cllr John Furey  
Chairman, Overview & Scrutiny Select Committee  
Runnymede Borough Council

## Appendix B

### Royal Holloway, University of London, in response to Runnymede Borough Council - Overview & Scrutiny Committee

28 March 2024

#### RH2030s strategy development

The University is in the early stages of developing its new strategy, RH2030s. There will be engagement opportunities for the local community which will be developed over the coming months.

#### Student numbers

The latest student number numbers (February 2024) show there were 12,195 full-time equivalent (FTE) students at Royal Holloway. 11,905 students FTE are based in Egham of which 38.1% were commuting to our Egham campus. These are students who are not in Halls of Residence and have a term time postcode that is located between 3-50km from our Egham campus.

The percentage of students commuting to campus has increased year on year.

#### Accommodation

For many students an important part of their university and student experience is to live, often for the first time, with friends in private housing locally, and develop important life skills as part of their student journey. As a university, we seek to support them in identifying suitable and good quality housing, with support via the Students' Union Advice Centre and our Community Wellbeing Support team. We run a Halls to Home campaign each summer term to help students as they make the transition from our halls of residence to private sector housing and commence early messaging about being a good neighbour and our expectations of students living locally. Where students choose to live in purpose-built student accommodation the University's Residences and Student Life teams have positive relationships with local providers to also support this transition, and to ensure a joined up approach to supporting our students and enabling them to access support with any challenges they may face.

There are no plans to provide Royal Holloway student accommodation further afield. We continue to review all our options for the development of new student accommodation and the upgrade of our existing student accommodation in future.

The University will continue to update the community on plans to develop its historic estate through the Royal Holloway and Runnymede Group Forum meetings, the Community Matters newsletter and on the local community pages of its website.